COMMITTEE MEETING

STATE OF CALIFORNIA

INTEGRATED WASTE MANAGEMENT BOARD

PERMITTING AND ENFORCEMENT COMMITTEE

JOE SERNA, JR., CALEPA BUILDING

1001 I STREET

2ND FLOOR

SIERRA HEARING ROOM

SACRAMENTO, CALIFORNIA

MONDAY, AUGUST 8, 2005 10:00 A.M.

TIFFANY C. KRAFT, CSR, RPR CERTIFIED SHORTHAND REPORTER LICENSE NUMBER 12277

ii

#### APPEARANCES

### COMMITTEE MEMBERS

- Ms. Rosalie Mulé, Chair
- Ms. Rosario Marin
- Mr. Carl Washington

### STAFF

- Mr. Mark Leary, Executive Director
- Ms. Julie Nauman, Chief Deputy Director
- Ms. Marie Carter, Chief Counsel
- Ms. Angela Basquez, Staff
- Mr. Mark de Bie, Branch Manager, Permitting & Inspection Branch
- Ms. Donnell Duclo, Executive Assistant
- Mr. Reinhard Hohlwein, Staff
- Mr. Keith Kennedy, Staff
- Mr. Brian Larimore, Staff
- Mr. Howard Levenson, Deputy Director
- Ms. Sue O'Leary, Supervisor, North Central Section
- Ms. Geralda Stryker, Supervisor, South Central Section
- Ms. Patty Wohl, Deputy Director

## ALSO PRESENT

- Mr. Dwight Acey, Citizens Against the Dump Expansion
- Mr. Sean Edgar, California Refuse Removal Council

iii

### APPEARANCES CONTINUED

### ALSO PRESENT

- $\mbox{Mr.}$  Don Poindexter, Operations Manager, Sonoma County Transfer Station and Landfill Operations
- Mr. Scott Smithline, Californians Against Waste
- Mr. Bob Swift, LEA, Sonoma County
- Mr. Roger Van Horn, LEA, Monterey County
- Mr. Chuck White, Waste Management
- Ms. Diane Wilson, Kern County Environmental Health, LEA

iv

## INDEX

	1	PAGE
Roll	Call And Declaration Of Quorum	1
Α.	Deputy Director's Report	1
В.	Discussion And Request For Rulemaking Direction On Proposed Amendments To The Transfer/Processing Operations And Facilities Regulatory Requirements To Address Conversion Technology Operations And Facilities (August Board Item 30)	5
C.	Consideration Of A Revised Full Solid Waste Facilities Permit (Disposal/Compostable Material Handling/Transfer Processing Station) For The Monterey Peninsula Landfill, Monterey County (August Board Item 31) Motion	22
	Vote	26
D.	Consideration Of A Revised Full Solid Waste Facilities Permit (Transfer/Processing Station) For The Lovelace Transfer Station, San Joaquin County (August Board Item 32)	27
	Motion Vote	31 31
E.	Consideration Of A Revised Solid Waste Facilities Permit (Transfer/Processing Station) For The Kern Valley Recycling/Transfer Station, Kern County (August Board Item 33)	31
	Motion Vote	37 37
F.	Consideration Of A Revised Full Solid Waste Facilities Permit (Disposal Facility And Transfer/Processing Station) For The Central Disposal Site, Sonoma County (August Board Item 34)	37
	Motion Vote	58 58
G.	Consideration Of A Revised Full Solid Waste Facilities Permit (Disposal Facility) For The Altamont Landfill And Resource Recovery Facility/Alameda County (August Board Item 35)	58
	Motion Vote	61 61

`

# INDEX CONTINUED

		PAGE
н.	Consideration Of A New Solid Waste Facilities	63
	Permit (Transfer/Processing Station) For The Fremont Recycling And Transfer Station, Alameda County (August Board Item 36) Motion Vote	65 66
I.	Adjournment	67
J.	Reporter's Certificate	68

1

PROCEEDINGS 1 CHAIRPERSON MULÉ: Good morning, everyone. 2 Welcome to the August 8th meeting of the Permitting and 3 4 Enforcement Committee. 5 We have agendas on the back table. And if anyone 6 would like to speak on an item, there are speaker slips. 7 We ask that you fill them out, bring them up to Donnell here in the front, and you'll have an opportunity to 8 address the Committee. 9 And I would like to ask that you turn off your 10 cell phones and pagers or put them on silent mode. 11 And with that, Donnell, could you call the roll? 12 SECRETARY DUCLO: Members Marin? 13 14 COMMITTEE MEMBER MARIN: Here. SECRETARY DUCLO: Washington? 15 COMMITTEE MEMBER WASHINGTON: Here. 16 SECRETARY DUCLO: Mulé? 17 CHAIRPERSON MULÉ: Here. 18 Members, do you have any ex partes? 19 COMMITTEE MEMBER MARIN: No. 20 21 COMMITTEE MEMBER WASHINGTON: No. 22 CHAIRPERSON MULÉ: And I'm up to date. Well, with that, Howard, will you give us your 23 Deputy Director's Report. Good morning. 24

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

25

DEPUTY DIRECTOR LEVENSON: Good morning, Madam

- 1 Chair and Board members. Howard Levenson with Permitting
- 2 and Enforcement Division. Have a few items to report to
- 3 you as part of my Deputy Director's report.
- 4 First of all, follow-ups to our fire and storage
- 5 piles workshop. I reported to you last month that we met
- 6 with the State Fire Marshal to discuss follow-ups from our
- 7 March workshop on this issue. And for starters, we'll be
- 8 holding three coordination meetings for LEAs and local
- 9 fire officials. These will be oriented towards getting to
- 10 know each other, exchange case studies, and discuss
- 11 prevention measures. They're scheduled for November, so
- 12 presumably the fire season will be over and people can
- 13 attend.
- 14 After that, the State Fire Marshal will convene
- 15 an advisory group, and he plans to begin working either on
- 16 fire plan requirements as a model ordinance that would be
- 17 incorporated into the State building standards or as part
- 18 of regulations under the State Fire Marshal's osmosis,
- 19 which is Title 19. So we'll look forward to working with
- 20 him on those efforts.
- 21 Last week, on Thursday, we had a very successful
- 22 meeting on post postclosure financial assurances. This
- 23 was a working session, and we committed to the
- 24 stakeholders to having two more working group kind of
- 25 sessions, one on sort of the technical aspects of when can

- 1 a landfill be considered to no longer pose a threat to the
- 2 environment, and the other on more detailed discussions
- 3 about potential financial assurances mechanisms. We don't
- 4 have any dates scheduled for that yet, but we'll be
- 5 holding those before we return to the Committee.
- 6 I'd like to give you an update on La Montaa.
- 7 Our role is now complete, and no further building and
- 8 demolition work is being requested from us. Last week,
- 9 the court hearing regarding final work and resolution of
- 10 the site status was held -- actually, it was two weeks
- 11 ago. The judge refused the owner's request that the
- 12 receiver take action both against the operator of the
- 13 recycling facility, the City, and the State. The judge
- 14 did approve the receiver's request to proceed with sale of
- 15 the property to recover costs, and those costs -- and the
- 16 sale will be two or three months from now. The costs will
- 17 go to the receiver, the City, and the Board, including the
- 18 additional costs beyond our addition estimate of \$2.1
- 19 million. The receiver will accept the highest bid, and he
- 20 won't be pursuing removal of the remaining buildings,
- 21 unless it becomes an issue with the new property owner.
- 22 But he has sufficient funding to handle that.
- 23 Given the sale, there may be a future issue with
- 24 the community with respect to use of the property by the
- 25 new owner, but that's something that will have to be

- 1 worked out between the City in its zoning planning and
- 2 practices and roll and the new owner in the community. So
- 3 other than tracking how things go and awaiting the
- 4 completion of the sale, we are finished with the La
- 5 Montaa cleanup, something everyone can be very proud of.
- 6 COMMITTEE MEMBER MARIN: Now we just need our
- 7 money back.
- 8 DEPUTY DIRECTOR LEVENSON: That's right. Sounds
- 9 like we will get it.
- 10 And, lastly, just in keeping with our goal of
- 11 trying to bring policy issues before the public and the
- 12 Board in an open forum, on September 12th, the P&E
- 13 Committee meeting, after the regular items, we will have a
- 14 workshop on the LEA operator training issues. There will
- 15 be stakeholders involved in that. And after that
- 16 workshop, at some point, we'll prepare an item for you for
- 17 further direction and consideration.
- 18 Similarly, in probably December -- don't hold me
- 19 to that month exactly -- we'll have another policy
- 20 workshop under the osmosis of the Committee related to
- 21 enforcement policy issues.
- 22 And with that, that completes my Deputy
- 23 Director's report. I'd be happy to answer any questions.
- 24 CHAIRPERSON MULÉ: Great.
- 25 Any questions for Howard?

- 1 Thank you, Howard.
- 2 And I did attend the post postclosure meeting
- 3 last weekend. And I really do appreciate, Howard, the
- 4 work that you and staff are doing on this important issue.
- 5 It really is an important issue that I think we really
- 6 need to investigate further as we move along. So thank
- 7 you very much for your work on that.
- 8 Okay. Our first item is Item 30, Committee Item
- 9 B. And, Howard, do you want to introduce Patty? Thank
- 10 you.
- 11 DEPUTY DIRECTOR LEVENSON: This item is a
- 12 discussion and request for rulemaking direction on
- 13 proposed amendments to the transfer processing operations
- 14 and facilities regulatory requirements to address
- 15 conversion technology operations in facilities.
- 16 As you know, this has been shepherded through the
- 17 Waste Prevention and Market Development Division under
- 18 Patty's direction. And Brian Larimore will be making the
- 19 presentation on this item.
- 20 MR. LARIMORE: Good morning, Chair, Committee
- 21 members.
- 22 CHAIRPERSON MULÉ: Good morning.
- 23 MR. LARIMORE: We'll be working off a revised
- 24 agenda item. I'm not sure if you have that.
- 25 CHAIRPERSON MULÉ: Yes, we do.

- 1 MR. LARIMORE: The Board directed staff at its
- 2 February 19th, 2002, meeting to initiate a rulemaking to
- 3 revise the transfer station/processing operations and
- 4 facilities' regulatory requirements to specify that
- 5 conversion technologies that handle solid waste residuals
- 6 as feedstock, whether or not the technologies are
- 7 specifically included in the statutory definition of
- 8 transformation, are subject to these regulations.
- 9 One of the purposes of the proposed regulations
- 10 was to provide some regulatory clarity about the
- 11 permitting and operational requirements that would apply
- 12 to these facilities. On October 22nd, 2004, the Office of
- 13 Administrative Law publicly noticed the proposed
- 14 regulations amending the transfer/processing regulations
- 15 to address conversion technology operations.
- This initiated the 45-day public comment period,
- 17 which closed December 6th, 2004. Most comments received
- 18 during the 45-day public comment period and at the public
- 19 hearing on December 6th, 2004, opposed promulgation of the
- 20 proposed regulations. Almost every stakeholder
- 21 recommended delaying the regulations until questions,
- 22 primarily legislative, were resolved.
- 23 These questions include, without a statutory
- 24 definition, how should CT be defined in regulation? For
- 25 example, the proposed definition of conversion technology

7

1 explicitly excludes biomass conversion because there is no

- 2 statutory provision that would allow the Board to include
- 3 it in regulations. This would mean that while biomass
- 4 conversion facilities can mass burn agricultural crop
- 5 residues, garden clippings, wood waste, and other
- 6 materials without Board oversight, conversion technology
- 7 facilities burning these same materials would be subject
- 8 to Board requirements.
- 9 Should certain types of conversion technology
- 10 operations be considered as manufacturers, and thus
- 11 excluded from Board regulations?
- 12 Does the three-part test need to consider the
- 13 benefits of energy production?
- 14 For purposes of integrated waste management plan
- 15 conformance, should conversion technology be treated as
- 16 disposal or transfer/processing? It is much more
- 17 difficult to site a conversion technology facility if
- 18 treated as disposal. This issue is not addressed in
- 19 statute or in the letter regarding legislative intent on
- 20 diversion credit.
- 21 Based on comments received, staff intended to
- 22 revise the proposed regulations and present them for
- 23 consideration at a future meeting of the Committee and
- 24 request an additional 15-day public comment period.
- 25 However, statutory inconsistencies have been identified

- 1 that may make it more appropriate to await legislative
- 2 changes prior to proceeding with the formal rulemaking.
- 3 It is important to note that even if these
- 4 proposed regulations are not promulgated, conversion
- 5 technology facilities and operations would still be
- 6 subject to regulations on a case by case basis under the
- 7 existing transfer/processing operations and facility's
- 8 regulatory requirements, which includes a three-part test
- 9 as a basis for determining whether or not an individual
- 10 facility requires the solid waste facilities permit and is
- 11 subject to operational regulations.
- 12 This would require some operators to obtain a
- 13 full solid waste facilities permit prior to commencing
- 14 operations, while others would not be regulated by the
- 15 Board at all. In addition, these operations would also be
- 16 subject with other federal, state, and local agency
- 17 requirements; for example, air districts, regional water
- 18 boards, et cetera.
- 19 Suspension of the rulemaking process would have
- 20 several effects. First, the Board would have to start the
- 21 formal rulemaking process over again once the statutory
- 22 issues have been addressed. However, the significant
- 23 types of statutory changes that may occur could easily
- 24 require the Board to start from square one anyway.
- 25 Second, without regulations, conversion

- 1 technology operations would be subject to a case by case
- 2 review to determine if they would be subject to a Board
- 3 regulation and permitting requirements and if they would
- 4 be considered diversion, depending upon their current
- 5 status in statute and staff determination as to which
- 6 label they fit under.
- 7 In summary, some types of conversion technology
- 8 are explicitly dealt with in some statute, some are
- 9 implied, and some are not mentioned at all. The proposed
- 10 regulations attempted to bridge some of the gaps in the
- 11 statute, but were not able to resolve all of the
- 12 inconsistencies therein. Therefore, staff recommends the
- 13 Board direct staff to halt the formal rulemaking until
- 14 identified statutory inconsistencies have been addressed.
- 15 I'd be happy to answer any questions at this
- 16 time.
- 17 CHAIRPERSON MULÉ: First of all, before we have
- 18 questions from the Committee, are there any speaker slips?
- 19 We have one, Scott Smithline.
- 20 MR. SMITHLINE: Scott Smithline, Californians
- 21 Against Waste.
- 22 We actually would support moving forward with
- 23 this regulatory package at this time. We've testified to
- 24 that in the past. And the main reason for that is while
- 25 we understand there are some legislative clarifications

- 1 that would be very helpful to moving conversion
- 2 technologies in the state and we would agree with that, we
- 3 don't think they're necessarily going to become
- 4 forthcoming in the immediate future. And to the extent
- 5 that we are able to assess these facilities, we need them
- 6 in operation. And developing a framework to moving them,
- 7 you know, beyond just having them being permitted as
- 8 transfer and processing facilities is essentially
- 9 developing a broader framework that would allow us to get
- 10 them moving and allow us to assess them.
- 11 There is an informational hearing on conversion
- 12 technologies, as we all know, coming up sometime this
- 13 fall. But that's not necessarily the kind of proceeding
- 14 that's going to yield immediate action on the part of the
- 15 Legislature. So to the extent that the unanswered
- 16 question about diversion credit is being waited on the
- 17 Legislature, we definitely don't think they're going to
- 18 answer that question before facilities are in operation
- 19 and able to be assessed.
- 20 So no matter how you turn, we think that
- 21 something needs to move forward in terms of, you know,
- 22 developing some sort of framework for these facilities
- 23 essentially before the Legislature moves. If not, we
- 24 think it will actually end up delaying the entire process.
- 25 And we've consistently said that's actually not what we

- 1 want. We want to see these facilities in operation so we
- 2 can assess them, of course, reserving the right to oppose
- 3 any particular facility we may choose to do so.
- 4 Thank you.
- 5 CHAIRPERSON MULÉ: Yes.
- 6 COMMITTEE MEMBER WASHINGTON: Scott, wouldn't it
- 7 make sense -- we don't have the technology facilities in
- 8 California. And I understand Madam Chair and others are
- 9 putting together meetings to understand what conversion
- 10 technology is all about.
- 11 While the Legislature is moving forward, it gives
- 12 us the opportunity to really learn more about conversion
- 13 technology. It just seems to me it makes more sense for
- 14 us to take the opportunity -- we don't really get this
- 15 type of opportunity very often -- while the Legislature is
- 16 going forward, to not move forward, and really understand
- 17 what we're talking about when we talk about conversion
- 18 technology. Wouldn't you agree?
- 19 MR. SMITHLINE: Are you talking about the
- 20 informational hearings?
- 21 COMMITTEE MEMBER WASHINGTON: The informational
- 22 hearings, plus the meeting we're putting together to
- 23 understand -- we have to make decisions on what conversion
- 24 technology is about. And when we don't know anything
- 25 because there's nothing in California, we're trying to

- 1 learn more about where these centers are and what's going
- 2 on. It would make more sense to me as a decision maker in
- 3 this area that we have an opportunity to really understand
- 4 what conversion technology is really all about before we
- 5 go and start making decisions on it. And Assemblywoman
- 6 Matthews' legislation would give us the opportunity to do
- 7 so.
- 8 MR. SMITHLINE: You know, I understand --
- 9 COMMITTEE MEMBER WASHINGTON: While I certainly
- 10 agree with you that something has to go forward, I just
- 11 believe it gives us the opportunity -- and, again, we have
- 12 a chance to take advantage of this opportunity. And I
- 13 think that if we allow the legislation to go forward --
- 14 whatever happens with the legislation coming from the
- 15 Legislature, I know that it's going to happen in either
- 16 our Committee, where it goes forward or won't go forward.
- 17 And I don't really perceive it's going to take a lot of
- 18 time to move this forward. From what I understand, the
- 19 legislators are trying to get this off the ground and
- 20 going.
- 21 MR. SMITHLINE: Mr. Washington, I understand what
- 22 you're saying. And perhaps you have more faith in that
- 23 process than I do at this time.
- 24 My only concern is that, you know, the regulatory
- 25 process takes a lot of time, too. And, certainly, this

- 1 has been and continues to possibly be a contentious one.
- 2 So to the extent it is delayed -- I mean, perhaps there's
- 3 a way where they can both move forward.
- 4 And, you know, I leave it to your guys' best
- 5 judgment. If you have more faith in that process and you
- 6 think things are moving along, that's great. And we'll
- 7 certainly be part of that to the extent we're invited and
- 8 be participating. But I actually think that the
- 9 Legislature's message has been pretty clear through their
- 10 actions up to this point in that I really don't see them
- 11 making any modifications to the legislation on conversion
- 12 technologies until they actually have something to inspect
- 13 and assess. And that's our only concern.
- 14 COMMITTEE MEMBER WASHINGTON: That's the only
- 15 problem, those are unknowns. We just don't know.
- 16 Thank you, Madam Chair.
- 17 CHAIRPERSON MULÉ: You're welcome.
- 18 COMMITTEE MEMBER MARIN: Maybe I should just wait
- 19 until other people, but I do have some questions later on
- 20 for Scott. It's better. No, because I want to hear the
- 21 other side.
- 22 CHAIRPERSON MULÉ: Okay. We have Sean Edgar.
- 23 MR. EDGAR: Madam Chair and Committee members,
- 24 Sean Edgar on behalf of the California Refuse Removal
- 25 Council. Good morning to you.

- 1 I consulted my priests and rabbis and even a
- 2 shaman, and CAW and us are on the same page today. We'd
- 3 like to see something move forward with regard to
- 4 conversion technology.
- 5 I heard staff's explanation that one of the big
- 6 concerns would be the biomass conversion type of
- 7 facilities, that those facilities could take materials and
- 8 burn all day without Board oversight and other facilities
- 9 could burn all night with Board oversight. But I think
- 10 that the conversion is more than just the burn aspect that
- 11 a lot of folks seem to focus on. And your staff has been
- 12 really good to point that out that they're a diversity of
- 13 technologies.
- 14 My challenge would be similar to Mr. Smithline's
- 15 comments. If we wait on action of the Legislature, which
- 16 could occur this year or might not occur until next year,
- 17 we'd be in a position where we leave oversight of
- 18 operations that the Board should probably have some
- 19 oversight on. We leave that waiting for some future
- 20 action. And what we see developing right now are the
- 21 types of facilities where the need is clear and present.
- In the central valley, my farmer friends down
- 23 there say that 900,000 tons a year of woody biomass
- 24 materials have to come off of the fields and into some
- 25 sort of facility, because it can't be burned. We aren't

- 1 going to put it into a landfill. And my challenge would
- 2 be if we lose a little bit of time here waiting for the
- 3 Legislature to make some relatively important but in the
- 4 scope of things only one part of the issue, I think we're
- 5 going to lose some time.
- 6 So we are in support of the Board moving forward.
- 7 And if there are certain elements that need to be
- 8 extracted because of either duplicative or difficult areas
- 9 that the Legislature needs to act on, policy reasons, we'd
- 10 like to see it move forward.
- 11 CHAIRPERSON MULÉ: Mr. Edgar, how many of your
- 12 farmer friends down in the valley -- how many facilities
- 13 do you think would be permitted between now and next year?
- 14 MR. EDGAR: Now and next year, I'm working on
- 15 three facilities right now.
- 16 CHAIRPERSON MULÉ: So it's nothing that cannot be
- 17 covered under the existing transfer and processing
- 18 regulation if those facilities do not pass the test?
- MR. EDGAR: Correct.
- 20 CHAIRPERSON MULÉ: So we already have regulations
- 21 that are in place that could handle some of those
- 22 facilities?
- MR. EDGAR: Correct.
- 24 CHAIRPERSON MULÉ: Thank you.
- Next speaker is Chuck White.

- 1 MR. WHITE: Thank you, members of the Committee,
- 2 Chair. I wasn't planning on speaking. I just came back
- 3 from vacation, so I don't know quite what I'm stepping
- 4 into on this one.
- 5 But I understand the controversy that's gone over
- 6 this thing, and I understand the Board's reluctance to
- 7 want to step out too far. But I think there is a broad
- 8 spectrum of issues related to conversion technologies,
- 9 from the relatively simple and straightforward, to the
- 10 very complicated and difficult.
- 11 And I don't suggest you should proceed with all
- 12 of these issues on this rulemaking package at this time.
- 13 But if there are certain issues that could benefit from
- 14 some clarification that are relatively non-controversial,
- 15 you might want to consider moving a maybe scaled down
- 16 package forward. An example would be anaerobic digestion
- 17 technologies, which we believe, and we believe the Board
- 18 believes, is a form of composting. Granted, we could do
- 19 this on a case by case basis as facilities come forward,
- 20 but it would be nice to have that kind of level of
- 21 clarification.
- I think there's some other issues, like my
- 23 colleague Mr. Edgar mentioned, with respect to other types
- 24 of conversion. And so the two previous speakers I'd be in
- 25 agreement that keep the ball alive a little bit and see if

- 1 we can move something forward. I would certainly do it in
- 2 full consultation with key people in the Legislature to
- 3 make sure they're aware of what you're doing. But I think
- 4 there might be an opportunity to move together with
- 5 everybody on something that most people can agree on that
- 6 would be helpful to clarify some of these -- maybe not the
- 7 big controversial issues, but some of the ones that could
- 8 benefit from some moving forward.
- 9 So thank you very much.
- 10 CHAIRPERSON MULÉ: Thank you.
- 11 And just for the record, we do have two other
- 12 pieces of correspondence that came in to the Board. One
- 13 is from David Roberti, President of Bioenergy Producers
- 14 Association. And the correspondence recommends that the
- 15 Board delay consideration of regulatory changes, as they
- 16 might affect conversion technologies, until after the
- 17 disposition of AB 1090, is the hearing that they're
- 18 planning on having in the fall.
- 19 We also have correspondence from Mike Mohajer
- 20 also recommending that the Board delay taking any action
- 21 on the proposed conversion technologies, again pending
- 22 enactment of AB 1090.
- 23 So I just wanted to read those into the record.
- 24 And, Madam Chair, you have some questions.
- 25 COMMITTEE MEMBER MARIN: You know, I sometimes

- 1 pray for wisdom, and this is one of them. This is one of
- 2 the times that I'm trying to pray for wisdom, because I am
- 3 torn in wanting to move forward and at least in those
- 4 areas where there is some agreement where we're not
- 5 inviting an incredible amount of rejection, while at the
- 6 same time respecting the proper role of the Legislature.
- 7 Whether we have a lot of faith as to how fast they're
- 8 going to move on this item or not, we are very respectful
- 9 and mindful of the Legislature's role in developing -- or
- 10 providing us the authority to do whatever we need to do.
- 11 And I'm wondering if we can have the
- 12 opportunity -- maybe we just need to explore. Instead of
- 13 stopping it completely and canceling it, maybe we can
- 14 really entertain the notion of what are those areas where
- 15 we might be able to find common ground with a vast
- 16 majority of the stakeholders and then bring that back.
- 17 There is a part of me that is concerned that
- 18 we're going to have a hearing in the fall and another one
- 19 in January of next year. For all intents and purposes,
- 20 what if one gets delayed and there is not enough time?
- 21 And I don't know what's going to happen with the Matthews
- 22 bill until then. And we may be looking at another
- 23 legislative year, you know, another term.
- 24 While some of these facilities would be served --
- 25 I know we have currently the opportunity to take a look at

- 1 each facility individually. That doesn't go away with
- 2 this. What I'm struggling with is would this process make
- 3 it easier for other facilities coming forth? And we then
- 4 lose the opportunity to at least project that we are
- 5 moving forward in the exploration of these alternatives.
- 6 If we just stop it and maybe, well, they don't care about
- 7 that -- I'm really grappling with this.
- 8 CHAIRPERSON MULÉ: I know you are. I think we
- 9 all are.
- 10 Actually, my tenancy is not to proceed with the
- 11 regulatory process as it stands right now, and that's
- 12 because there are too many questions out there. We don't
- 13 even have definitions of different processes, you know,
- 14 properly defined. And the issue of diversion credits,
- 15 there's a lot of unanswered questions, and I feel that
- 16 we're putting the cart before the horse if we proceed with
- 17 this regulatory package.
- 18 So I agree with you. We don't want to give the
- 19 impression that we're not interested and we're not
- 20 proceeding. But there's just too many questions out
- 21 there. And I feel that actually if we continue with the
- 22 process, we're just going to be delaying it even more
- 23 because we're going to be developing regs, and then
- 24 definitions are going to change. You know, things are
- 25 going to change. And then our staff has to go back and do

- 1 even more work.
- 2 And one thing we're trying to do is we're trying
- 3 to help staff work smarter. And, you know, to me, I feel
- 4 this is just putting a greater burden on them right now.
- 5 And it's not necessary. Because, again, we just have too
- 6 many unanswered questions.
- 7 I'd like to see us keep, you know, the ball
- 8 rolling, but not in an official capacity. However, when
- 9 we are, you know, ready once we have these -- and I
- 10 understand the meeting will proceed. And the Senate
- 11 hearing will proceed in November. And we will be having,
- 12 Madam Chair, under your direction, a meeting early next
- 13 year. And I think it's just a few months away. And I
- 14 personally would prefer that we just get these questions
- 15 answered. And when we proceed, we're going to proceed
- 16 with the information at hand, rather than having all these
- 17 unknowns out there.
- 18 COMMITTEE MEMBER WASHINGTON: And I'll just
- 19 attach myself to your comment. I think that's really on
- 20 point in the sense that, you know, if we don't have
- 21 information, it's very difficult to sit here and make
- 22 decisions. I'm like you, Madam Chair. You have to sit
- 23 and grapple with the idea that we do have stakeholders out
- 24 there that say certain things can't be done.
- To butcher a package like this, I'm really not

- 1 willing to do so. I'd like to keep it whole and move
- 2 forward one way or the other at the appropriate time.
- 3 CHAIRPERSON MULÉ: So are there any other
- 4 comments?
- 5 Then I guess I need Legal. Do we need to vote on
- 6 this, or is this something where we can provide direction
- 7 to staff?
- 8 CHIEF COUNSEL CARTER: Yes. You may provide
- 9 direction to staff.
- 10 CHAIRPERSON MULÉ: We would provide direction to
- 11 staff to halt the process as it is. However, we would be
- 12 working on things. As definitions change and as things
- 13 develop, we would be working on that.
- 14 And I guess we can do that, Legal?
- 15 CHIEF COUNSEL CARTER: Yes.
- 16 CHAIRPERSON MULÉ: That's appropriate to do that.
- Yes, Patty.
- 18 DEPUTY DIRECTOR WOHL: Can I just add, I do have
- 19 the issue statement on my desk to review, which would be
- 20 the document that we would forward to the Legislature per
- 21 the Board's direction. So that piece is coming together,
- 22 and we'll have that shortly for you. So I think that
- 23 would be the impetus to get some discussion going.
- 24 CHAIRPERSON MULÉ: Good. Thank you, Patty.
- 25 Appreciate that.

- 1 All right. Next item is Committee Item C, Item
- 2 31.
- 3 Thank you, Patty.
- 4 DEPUTY DIRECTOR LEVENSON: Thank you, Madam
- 5 Chair. Now we'll move on to the permit portion of the
- 6 agenda. Item 31 is Consideration of a Revised Full Solid
- 7 Waste Facilities Permit for the Monterey Peninsula
- 8 Landfill in Monterey County. Angela Basquez will be
- 9 making this presentation.
- 10 MS. BASQUEZ: Hello, good morning.
- 11 The Monterey Regional Waste Management District
- 12 is proposing to combine three existing facilities:
- 13 Monterey Regional Waste Management District Material
- 14 Recovery Facility, the existing Monterey Peninsula
- 15 Landfill, and existing green waste chipping and grinding
- 16 operation. The combined facility will have the name
- 17 Monterey Peninsula Landfill and operate under one solid
- 18 waste facilities permit.
- 19 The proposed revised permit is to allow the
- 20 following: Change the hours of operation to 24 hours,
- 21 seven days a week; change receipt of waste for franchised
- 22 haulers for Monday through Saturday, 5:30 a.m. to 5:00
- 23 p.m.; Sunday limited to special events; and change public
- 24 hours to Monday through Friday, 6:30 a.m. to 5:00 p.m.
- 25 and Saturday 8:00 a.m. to 4:30 p.m.; and also add food

- 1 material to the existing biosolids green material
- 2 composting activity; reduce the permitted boundary to 466
- 3 acres by removing that area that contains the household
- 4 hazardous waste collection facility and the last chance
- 5 mercantile from the permitted boundary; and increase the
- 6 height of the landfill from 260 to 284 feet mean sea
- 7 level; change the maximum traffic volume from 946 to 2,000
- 8 per day; change the maximum daily tonnage from 2700 to
- 9 3500 tons per day; change the landfill design capacity air
- 10 space to 91 million cubic yards; and also the last, change
- 11 the estimate of the closure period for the landfill to
- 12 2017.
- 13 And also I would like to make an update on agenda
- 14 item page 31-6. And it's regarding the chipping and
- 15 grinding facility. Board staff conducted an inspection at
- 16 the MRWMD Chipping and Grinding facility on July 6th,
- 17 2005, and noted that it had exceeded the tonnage limit for
- 18 the EA notification tier of 200 tons per day. Records
- 19 indicated that on five days during the month of May
- 20 tonnages ranged from 208 to 235 tons per day. The MRWMD
- 21 had entered a short-term agreement with BFI to receive
- 22 their green waste which caused them to exceed the tonnage
- 23 limits. The agreement ended in May 2005.
- 24 On the day of inspection, the June 2000 records
- 25 were not available for review. The operator faxed a copy

- 1 of the records on July 22nd, 2005. The records noted that
- 2 the tonnage did not exceed for the month of June.
- 3 Now I'd like to answer any questions if there are
- 4 any.
- 5 COMMITTEE MEMBER MARIN: So when we inspected,
- 6 there wasn't the documentation?
- 7 MS. BASQUEZ: No, not at the time for June 2005.
- 8 The most current was for May 2005.
- 9 COMMITTEE MEMBER MARIN: But at that point in
- 10 time, we had noticed there had been some overages, if you
- 11 will?
- 12 MS. BASQUEZ: Yes. Five times in the month of
- 13 May.
- 14 COMMITTEE MEMBER MARIN: And by June they said
- 15 there were no --
- MS. BASQUEZ: Correct.
- 17 COMMITTEE MEMBER MARIN: And there were no other
- 18 violations like State Minimum Standards except for the
- 19 chipping?
- 20 MS. BASQUEZ: Except for the chipping and
- 21 grinding. Correct. Thank you.
- 22 DEPUTY DIRECTOR LEVENSON: Just for the record,
- 23 just want to note all the other findings have been made.
- 24 So we would recommend adoption of Resolution 2005-221
- 25 Revised in concurrence in the issuance of the permit.

- 1 CHAIRPERSON MULÉ: Thank you.
- 2 And we also have the operator and LEA is here if
- 3 anybody wants to address them. Thank you for being here
- 4 today.
- 5 I did have the opportunity to visit the facility
- 6 two weeks ago. And I will just say, if you haven't been
- 7 there, you really need to go see it. They have a first
- 8 class operation. And what really told me the story about
- 9 their success is the longevity of their employees. Most
- 10 of their employees have been there for 9 years, 12 years,
- 11 15 years. So that says a lot about the facility and the
- 12 way it's run. It's a very good facility. They do it all,
- 13 and they do it well.
- 14 COMMITTEE MEMBER WASHINGTON: Ms. Mulé, in terms
- 15 of location, where is this located as it relates to
- 16 residents?
- 17 CHAIRPERSON MULÉ: It is not near any residences
- 18 that I can recall.
- 19 COMMITTEE MEMBER WASHINGTON: Do you have any
- 20 number in terms of --
- 21 CHAIRPERSON MULÉ: Would you like to come up and
- 22 give a brief overview about when the acreage was
- 23 purchased, because this acreage was purchased many, many
- 24 years ago. And there really is no development around it
- 25 to speak of.

- 1 COMMITTEE MEMBER WASHINGTON: Because I'm looking
- 2 on the map -- so I won't waste your time, I was looking at
- 3 the map, and I couldn't see any residences. So I was kind
- 4 of wondering if there was any anywhere --
- 5 MR. VAN HORN: The closest residence is about
- 6 4,000 feet from the parameter of the landfill.
- 7 Roger Van Horn, the LEA from Monterey County.
- 8 CHAIRPERSON MULÉ: Roger, just wanted to talk
- 9 about the property, the acreage, where it was purchased,
- 10 how many years --
- MR. VAN HORN: It goes back to the '60s when the
- 12 property was first purchased. And because of the area
- 13 that it's in, it's mostly agriculture, and the waste
- 14 treatment plant is right adjacent to it, too. So there's
- 15 no chance of any development close to the property.
- 16 CHAIRPERSON MULÉ: Thank you.
- 17 COMMITTEE MEMBER WASHINGTON: Madam Chair, I'd
- 18 like to move adoption of Resolution 2005-221 Revised.
- 19 COMMITTEE MEMBER MARIN: Second.
- 20 CHAIRPERSON MULÉ: We have a motion by Board
- 21 Member Washington and seconded by Chair Marin. Please
- 22 call the roll.
- 23 SECRETARY DUCLO: Members Marin?
- 24 COMMITTEE MEMBER MARIN: Aye.
- 25 SECRETARY DUCLO: Washington?

- 1 COMMITTEE MEMBER WASHINGTON: Aye.
- 2 SECRETARY DUCLO: Mulé?
- 3 CHAIRPERSON MULÉ: Aye.
- 4 Motion passes, and we can put this on consent.
- 5 Very good.
- 6 Our next item is Committee Item D, Agenda Item
- 7 32.
- 8 DEPUTY DIRECTOR LEVENSON: Thank you, Madam
- 9 Chair.
- 10 This is Consideration of a Revised Full Solid
- 11 Waste Facilities Permit for the Lovelace Transfer Station
- 12 in San Joaquin County. This item will be presented by
- 13 Keith Kennedy.
- 14 MR. KENNEDY: Good morning, Committee Chair and
- 15 members.
- 16 The current permit for the Lovelace Transfer
- 17 Station was issued in 1994. The permit was written using
- 18 traffic study numbers contained in the environmental
- 19 impact report produced for the project. However,
- 20 commercial packer trucks were not included as part of the
- 21 permitted maximum number of vehicles on the permit.
- 22 Apparently, this was an oversight at the time that neither
- 23 the LEA nor the operator caught. It was not until a
- 24 September 2004 routine monthly inspection of the facility
- 25 by the LEA that the discrepancy between the permitted

- 1 traffic volume and the actual vehicle count was noted.
- 2 During the previous monthly inspections, the
- 3 traffic logs that the LEA reviewed did not count
- 4 commercial packer trucks and, thus, the total daily count
- 5 of vehicles did not exceed the permit limit. When the LEA
- 6 asked to see the traffic counts for all of the vehicles
- 7 using the facility, the vehicle count was in excess of the
- 8 permitted traffic volume. This permit revision will
- 9 change the permitted traffic volume to that which was
- 10 analyzed for in the environmental impact report.
- 11 The proposed permit revision allows for the
- 12 following changes: An increase in the maximum vehicles
- 13 per day from 478 to 1,280 vehicles per day and several
- 14 amendments to the transfer processing report. During the
- 15 original pre-permit inspection of the facility by the LEA
- 16 and Board staff, violations for vector and dust control,
- 17 solid waste removal, and personnel health and safety were
- 18 noted. The operator mitigated the vector and dust control
- 19 violations by installing vector traps and a water misting
- 20 line. The personnel health and safety violation was per
- 21 safety issues observed at the facility and the fact that
- 22 the operator was not complying with their operation plan.
- 23 The LEA and Board staff observed heavy equipment
- 24 in operation while site personnel were in close proximity.
- 25 The operation plan requires that personnel on the tipping

- 1 floor keep a minimum distance from the heavy equipment and
- 2 the operators of the machinery blow their horn while the
- 3 site personnel are near.
- 4 The violation for solid waste removal was issued
- 5 due to the amount of waste that had accumulated on the
- 6 tipping floor which also contributed to safety issues per
- 7 the poor visibility for the equipment operators. Both of
- 8 these violations were mitigated by increasing the amount
- 9 of outbound loads of waste from the transfer station which
- 10 significantly decreased the amount of waste on the tipping
- 11 floor and improved visibility for the heavy equipment
- 12 operators. Also, language was added to the transfer
- 13 processing report specifying exactly where the heavy
- 14 machinery was allowed to operate and requiring the
- 15 facility personnel maintain a 100 feet distance from the
- 16 heavy machinery.
- 17 The LEA also added a condition to the permit
- 18 requiring the operator to maintain a height limit of 12
- 19 feet for refuse on the tipping floor to ensure improved
- 20 visibility for the heavy equipment operators.
- 21 The LEA and Board staff verified the operator was
- 22 in compliance with State Minimum Standards at a subsequent
- 23 pre-permit inspection. Board staff has determined that
- 24 all the requirements for the proposed permit have been
- 25 fulfilled.

- 1 In conclusion, staff recommends that the Board
- 2 adopt Board Resolution Number 2005-222 concurring with the
- 3 issuance of a Solid Waste Facility Permit Number
- 4 39-AA-0008. Mr. Jaime Perez from the San Joaquin County
- 5 Public Works is here and also the LEA for San Joaquin
- 6 County is available.
- 7 And I'd be happy to answer any questions from the
- 8 Committee.
- 9 CHAIRPERSON MULÉ: Thank you very much.
- 10 Are there any questions?
- 11 COMMITTEE MEMBER WASHINGTON: Yeah. I just have
- 12 one question. And I guess you have no violations and all
- 13 of a sudden you end up with four or five violations after
- 14 operating since 1994. How did they get to the point where
- 15 they all of a sudden get these four violations?
- MR. KENNEDY: It only happens when I come out
- 17 there. It just seemed to be -- on that particular day, it
- 18 seemed to be a perfect storm. They had done some concrete
- 19 work to the tipping floor. Waste had backed up. There
- 20 was people on vacation. It just seemed like they couldn't
- 21 get the waste out quick enough, and that contributed to --
- 22 COMMITTEE MEMBER WASHINGTON: I just thought that
- 23 was pretty interesting. Nothing, and then all of a sudden
- 24 you get violations for all this stuff. And I guess that's
- 25 because you went out there.

- 1 COMMITTEE MEMBER MARIN: And after you went
- 2 there, there hasn't been any other violations?
- 3 MR. KENNEDY: No other violations after that
- 4 time. They had taken a whole bunch of waste out of it,
- 5 and it was much better looking.
- 6 COMMITTEE MEMBER MARIN: I think people get
- 7 nervous whenever somebody -- they want to do such a great
- 8 job, especially when some people are not there.
- 9 I have no problems. I know that this was not a
- 10 pattern at all. And if I had seen a pattern every month
- 11 or every year where the numbers increased -- I would say
- 12 that this was more an aberration than anything else.
- So with that, I move Resolution 2005-222.
- 14 COMMITTEE MEMBER WASHINGTON: Second.
- 15 CHAIRPERSON MULÉ: Moved by Chair Marin and
- 16 seconded by Board Member Washington. We can substitute
- 17 the previous roll and put this on consent as well.
- 18 Thank you, Keith.
- 19 The next item is Item E, Board Agenda Item 33.
- 20 DEPUTY DIRECTOR LEVENSON: This is Consideration
- 21 of a Revised Solid Waste Facilities Permit for the Kern
- 22 Valley Recycling Transfer Station in the Kern County.
- 23 Gerri Stryker will be making that presentation. She's
- 24 going to note a couple of things. I do want to indicate
- 25 this jurisdiction also has an NDFE on the Board agenda,

- 1 and we will need to make sure that is approved before this
- 2 can be finally concurred. Also, this item has a Statement
- 3 of Overriding Considerations as one of its attachments, so
- 4 we'll speak to that.
- 5 CHAIRPERSON MULÉ: Thank you, Howard.
- 6 Good morning.
- 7 SUPERVISOR STRYKER: Good morning, Chairperson
- 8 Mulé and Committee members.
- 9 This proposed permit revision for the Kern Valley
- 10 Recycling Transfer Station is a revision for a permit that
- 11 was issued by Kern County Local Enforcement Agency on
- 12 December 12th, 1996. The existing facility is located on
- 13 the east side of Isabella Lake in the Kern River Valley of
- 14 Kern County. More specifically, the facility is in Cyrus
- 15 Canyon adjacent to and west of the closed Kern County
- 16 Sanitary Landfill.
- 17 The facility consists of a gate house and scale,
- 18 a partially enclosed transfer building, a tipping pad with
- 19 a recessed trailer area for loading, recycling areas,
- 20 waste oil and filter drop-off area, and a household
- 21 hazardous waste storage area.
- The municipal solid waste received at the
- 23 facility is transferred to the final disposal at Ridge
- 24 Crest Sanitary Landfill. The Kern County Waste Management
- 25 Department is the owner and operator of the facility, and

- 1 the day to day operation of the facility is done by the
- 2 contract operator.
- 3 The proposed new permit for the facility includes
- 4 the following specifications and conditions: Change
- 5 permitted hours from 7:00 a.m. to 4:00 p.m., January,
- 6 February, November, and December; 7:00 a.m. to 5:00 March,
- 7 April, September, and October; and 7:00 to 6:00 May
- 8 through August, Monday through Sunday, except holidays.
- 9 They're simplifying it, and it's going to be 8:00 a.m. to
- 10 4:00 p.m. Monday through Sunday, except for holidays.
- 11 The second change is a change in property owners
- 12 from the Bureau of Land Management Caliente Resource Area
- 13 to the Kern County Waste Management Department.
- 14 Third is change in types of waste received. The
- 15 facility will now accept cathode ray tube devices for
- 16 recycling and no longer accept large dead animals.
- 17 And then some minor changes to the language in
- 18 the proposed solid waste facilities permit includes in the
- 19 self monitoring, that's basically to clarify reporting
- 20 requirements for annual reports. An example of the change
- 21 was that they removed quantities and types of goods
- 22 recycled in this section. And then another section
- 23 changed enforcement agency conditions. And that was to
- 24 remove language in the old permit that was redundant with
- 25 laws that have been passed since 1996. A good example of

- 1 that is that the old permit condition number 13 said the
- 2 LEA shall be notified of any nuisance, health, or safety
- 3 complaints written or verbal within 24 hours of receipt by
- 4 the operator. This is covered under CCR Title 14 Section
- 5 17414(d). So basically anything they removed is already
- 6 covered in law.
- 7 At the time this agenda item was prepared, Board
- 8 staff indicated the facility's locally adopted amended
- 9 county non-disposal facility element required Board
- 10 approval prior to staff's recommendation to approve this
- 11 item. Board staff prepared an agenda item that's
- 12 consideration of the amended nondisposal facility element
- 13 for the Unincorporated area of Kern County, Agenda Item
- 14 Number 16, that will be heard before this item is
- 15 scheduled to be presented at the Board in August.
- 16 Therefore, staff recommends that the Board concur
- 17 in the issuance of the proposed permit and adopt
- 18 Resolution 2005-223, if the facility's locally adopted
- 19 amended county nondisposal facility element is approved by
- 20 the Board prior to consideration of this proposed
- 21 permit.
- Here today to respond to questions on this item
- 23 representing the Local Enforcement Agency is Diane Wilson
- 24 of the Kern County Environmental Health Department. And
- 25 representing the operator is Nancy Ewert of the City of

- 1 the Kern -- anyway, Nancy Ewert. And I'm here if you have
- 2 any other questions as well.
- 3 CHAIRPERSON MULÉ: Thank you, Gerri.
- 4 Questions?
- 5 COMMITTEE MEMBER WASHINGTON: Madam Chair, is it
- 6 to say that this probably should just be moved to the full
- 7 Board since we won't be able to vote on this?
- 8 CHAIRPERSON MULÉ: Let's get some legal counsel
- 9 on this. Because it's confusing. We want to approve
- 10 this, but I think --
- 11 COMMITTEE MEMBER WASHINGTON: I think move it to
- 12 the full Board and take up the other item before at the
- 13 full Board.
- 14 CHAIRPERSON MULÉ: Well, we've got the NDFE
- 15 approval is tomorrow's Sustainability and Market
- 16 Development Committee.
- 17 COMMITTEE MEMBER WASHINGTON: So move it to the
- 18 full Board.
- 19 COMMITTEE MEMBER MARIN: Can't we still have a
- 20 recommendation?
- 21 CHIEF COUNSEL CARTER: Yes, you can have a
- 22 recommendation or go ahead and vote it, put it on consent,
- 23 and hold that item until after you hear the other item.
- 24 It's up to you. You have those choices.
- 25 CHAIRPERSON MULÉ: So we can approve it

36

- 1 conditioned on approval of the NDFE.
- 2 SUPERVISOR STRYKER: I forgot to mention a typo
- 3 on the Resolution. It says 2002. That will be changed.
- 4 CHAIRPERSON MULÉ: Yes. 2005-223. Thank you,
- 5 Gerri.
- 6 DEPUTY DIRECTOR LEVENSON: Madam Chair, just
- 7 following up on that discussion about consent. If the
- 8 NDFE does not get placed on the consent agenda, this would
- 9 be pulled and we would make a presentation after that
- 10 item.
- 11 MS. WILSON: Diane Wilson with Kern County
- 12 Environmental Health, LEA.
- 13 The actual NDFE item is not that they didn't have
- 14 an NDFE. It was an address correction. So we feel that
- 15 that's not as significant an issue as if there was not an
- 16 NDFE in the first place or NDFE amendment in the first
- 17 place. So we would ask you to vote on consent. Put this
- 18 on the consent agenda if possible.
- 19 CHAIRPERSON MULÉ: Thank you, Diana.
- 20 So we can actually go forward and move approval
- 21 if someone would like to do that.
- 22 COMMITTEE MEMBER MARIN: By adopting the
- 23 Resolution, we automatically adopt the overriding
- 24 consideration, or is that a separate --
- 25 CHIEF COUNSEL CARTER: Yes. It's part of the

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

37

- 1 Resolution. So if you refer specifically to the
- 2 Resolution, you will have adopted that. And the motion
- 3 for this item should be that it's conditionally moved.
- 4 Conditionally moved upon approval of the NDFE item.
- 5 COMMITTEE MEMBER MARIN: That's exactly my
- 6 motion.
- 7 COMMITTEE MEMBER WASHINGTON: Second.
- 8 CHAIRPERSON MULÉ: Okay. Moved by Chair Marin
- 9 and seconded by Board Member Washington.
- 10 COMMITTEE MEMBER MARIN: 2005-222.
- 11 CHAIRPERSON MULÉ: And we can substitute the
- 12 previous roll. And, again, this can be placed on consent
- 13 with the condition that the NDFE is also approved at
- 14 tomorrow's Committee meeting. Okay.
- 15 DEPUTY DIRECTOR LEVENSON: Thank you.
- And, Madam Chair, if I can go back to Item 32,
- 17 which was a three-oh vote, can that be placed on consent
- 18 just for the record?
- 19 CHAIRPERSON MULÉ: Yes. I thought we had done
- 20 that.
- 21 DEPUTY DIRECTOR LEVENSON: I missed that.
- 22 CHAIRPERSON MULÉ: I think we had done that. You
- 23 were jumping ahead to the next item, Howard. Thank you.
- 24 Agenda Item 34.
- DEPUTY DIRECTOR LEVENSON: This is Consideration

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- $1\,$  of a Revised Full Solid Waste Facilities Permit for the
- 2 Central Disposal Site in Sonoma County. This will be
- 3 presented by Sue O'Leary. And this site has quite a
- 4 history attached to it.
- 5 SUPERVISOR O'LEARY: Good morning, Madam Chair
- 6 and members of the Committee. This item considers a
- 7 revised landfill and transfer processing permit for the
- 8 Central Disposal Site in Sonoma County. The facility is
- 9 owned and operated by Sonoma County and is located
- 10 southwest of the city of Cotati in the Unincorporated area
- 11 of the county.
- 12 The operator is applying for a revised permit to
- 13 allow for three years of out hauling of potentially all of
- 14 the solid waste that would have been disposed at the
- 15 Central Disposal Site in response to corrective action
- 16 waste discharge requirements issued in 2004 by the North
- 17 Coast Regional Water Quality Control Board. The waste
- 18 discharge requirements were issued as a result of multiple
- 19 breaches in the landfill II liner and subsequent landfill
- 20 gas migration around the liner's anchor trench. The waste
- 21 discharge requirements prohibit further landfill expansion
- 22 phases within the landfill II waste management unit until
- 23 the County can show the landfill's underdrain system
- 24 provides adequate groundwater protection.
- 25 The operator proposes to use the existing

- 1 self-haul tipping building as a temporary transfer station
- 2 as the incoming self-haul and commercial vehicle waste
- 3 will be loaded on transfer trailers and hauled to
- 4 out-of-county disposal sites. According to the LEA,
- 5 incoming waste currently accepted at the Central Disposal
- 6 Site comes from the Santa Rosa regional area, county
- 7 self-haul, and the Annapolis and Guerneville Transfer
- 8 Stations. The Sonoma County Transfer Station and the
- 9 Healdsburg Transfer Station currently are out hauling all
- 10 or a portion of their waste to the Potrero Hills Landfill
- 11 in Solano County.
- 12 During this interim three-year period of out
- 13 hauling, some limited on-site disposal may occur if
- 14 authorized by the North Coast Regional Water Quality
- 15 Control Board. Disposal could include an additional ten
- 16 feet of height on the landfill Unit 1 and disposal in
- 17 Phases 1 and 2 of Landfill 2 until the site reaches the
- 18 final permitted capacity.
- 19 Proposed permit changes include: A permitted
- 20 maximum tonnage limited of 1,050 tons per day at the
- 21 temporary transfer station with a potential tonnage
- 22 increase subject to prior LEA approval of up to 7 percent
- 23 annually for the next two years and up to maximum of 1,202
- 24 tons per day in the third year; a 150 ton waste limit for
- 25 the volume of waste that can remain on the transfer

- 1 station floor at the end of each day and a 24-hour solid
- 2 waste removal limit; outgoing transfer trailer travel time
- 3 limitations; an updated waste characterization list; an
- 4 approved alternative daily cover; clarification of the
- 5 landfill's disposal footprint acreage; an updated landfill
- 6 closure date; and a three-year permit review.
- 7 The pre-permit inspection conducted by staff on
- 8 July 7th, 2005, identified one violation for daily cover.
- 9 A follow-up inspection on July 22nd, 2005, determined
- 10 compliance with the State Minimum Standard. All other
- 11 conditions at the facility were found in compliance with
- 12 the State Minimum Standards.
- 13 Board staff have reviewed the proposed permit and
- 14 supporting documentation and have determined that the
- 15 requirements for the proposed permit have been fulfilled
- 16 and recommend Board approval of Option 1 and concurrence
- 17 of Permit Number 49-AA-0001 and adoption of Resolution
- 18 2005-224.
- 19 The operator, Don Poindexter, and the LEA, Bob
- 20 Swift, are present to answer any questions that you may
- 21 have.
- This, with one exception, concludes staff's
- 23 presentation. I noticed -- actually, Allison
- 24 Spreadborough who prepared this item noticed that there
- 25 were two little mistakes in the agenda item in the revised

41

- 1 version. On page 6 under number 2, consistent with State
- 2 Minimum Standards, in Line 1 it says, "On July 9th, 2005,"
- 3 that should be, "July 7th, 2005." And in Line 9, the line
- 4 starts with "fiber product" and has an underline, "a
- 5 follow-up inspection on July 8th" should read "a follow-up
- 6 inspection on July 22nd, 2005."
- 7 That concludes staff presentation.
- 8 CHAIRPERSON MULÉ: Thank you very much.
- 9 We do have one speaker. So let me call the
- 10 speaker forward, Dwight Acey.
- 11 MR. ACEY: Thank you for the opportunity for me
- 12 and our group, Citizens Against the Dump Expansion, an
- 13 opportunity to weigh in on this matter.
- 14 CHAIRPERSON MULÉ: Would you state your name for
- 15 the record?
- MR. ACEY: My name is Dwight Acey, and I live in
- 17 Solano County. I'm a spokesperson for a group called
- 18 Citizens Against the Dump Expansion.
- 19 Our group's opposed to the expansion of Potrero
- 20 Hills Landfill in Unincorporated Solano County. The
- 21 primary goal of our group is to stop the expansion of the
- 22 Potrero Hills Landfill, because we believe the expansion
- 23 of this landfill will have a negative impact on public
- 24 health and safety.
- 25 Let me sort of add a little bit to this letter

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 here to give you a little background. Our community that
- 2 borders along the landfill is approximately a mile and a
- 3 half from that landfill. And it is, I guess, about 85
- 4 percent of a community of color. I live there, by the
- 5 way. The people who live there are middle class folks.
- 6 There is a crime rate of almost zero. The lawns are
- 7 manicured. This is not the typical community often that
- 8 is associated with the people who live there. It's very
- 9 much like a rural southern community. People wave at each
- 10 other as they go by. Almost all the neighbors know one
- 11 another. We don't suffer a lot of the ills of the inner
- 12 city. I'll end my commentary there and continue with the
- 13 letter.
- 14 We further wish to prevent damage to the
- 15 environment of the Suisun Marsh. By the way, you already
- 16 know it's 85,000 acres of protected wildlife. And it
- 17 borders on this marsh. And it also borders on our
- 18 community.
- 19 We further wish to prevent damage to the
- 20 environment of the Suisun Marsh due to the degradation of
- 21 wildlife, air quality, groundwater, and aesthetics.
- 22 A secondary goal of our organization is to
- 23 encourage surrounding counties that send or are proposing
- 24 to send waste to the Potrero Hills Landfill to send less
- 25 to that landfill and to spread out the loads to other

- 1 permitted solid waste facilities within or outside of the
- 2 state of California.
- 3 The reason I'm before you is to ask two questions
- 4 of this Committee and to make some requests on behalf of
- 5 Citizens Against the Dump Expansion. On page 4, paragraph
- 6 4 of your revised agenda item, the item states that the
- 7 Sonoma Transfer Station and Healdsburg Transfer Station
- 8 are currently out hauling all or a portion of their waste
- 9 to Potrero Hills Landfill in Solano County or to the
- 10 Central Disposal Site.
- We have the following questions. One, how much
- 12 tonnage per day is the county of Sonoma currently
- 13 transferring from the Sonoma and Healdsburg Transfer
- 14 Station to the Potrero Hills Landfill?
- 15 Two, if as of September 1st, 2005, all of the
- 16 waste from the Annapolis Transfer Station and Guerneville
- 17 Transfer Station will be out hauled to one or more of the
- 18 five landfills identified on page 4, paragraph 3 of Agenda
- 19 Item 34, how much tonnage will be hauled out of Sonoma
- 20 County from those two transfer stations?
- 21 Our request: We request that when you make your
- 22 recommendations to the full Board on this item that you
- 23 require the County of Sonoma to disclose to you and the
- 24 public an itemized list of where all of the Central
- 25 Landfill's waste is and will be going as of September 1st,

44

- 1 2005. In addition, we believe the Board needs to send a
- 2 message to the County of Sonoma that they need to plan as
- 3 required by AB 939 for their solid waste disposal. It is
- 4 further requested that a review of their countywide
- 5 integrated waste management plan should be required by the
- 6 Board.
- 7 Also, I would like to add that we have a time
- 8 frame -- a very tight time frame for this request. The
- 9 reason is that -- to give you a little background, the
- 10 environmental impact report was not certified by the
- 11 Solano County Planning Commission. And that failure to
- 12 certify it or deny the permit was on July 23rd. And it is
- 13 currently before the Solano County Board of Supervisors
- 14 for appeal by the operator on August 9th, '05, which is
- 15 tomorrow.
- 16 Thank you.
- 17 CHAIRPERSON MULÉ: Thank you, Mr. Acey.
- 18 Any questions?
- 19 Madam Chair.
- 20 COMMITTEE MEMBER MARIN: Do we have anybody from
- 21 the operator or the LEA on this item? Please come
- 22 forward.
- 23 MR. SWIFT: Good morning, Madam Chair, Board
- 24 members. Bob Swift, LEA for Sonoma County.
- COMMITTEE MEMBER MARIN: Thank you, Mr. Swift.

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 I have a question. If, in fact, this item will
- 2 be heard by the Board of Supervisors tomorrow -- is that
- 3 my understanding?
- 4 MR. SWIFT: This is Solano County Board of
- 5 Supervisors? I'm not privy to that.
- 6 CHAIRPERSON MULÉ: I believe the item he's
- 7 referring to is the Potrero Hills Landfill. His concern
- 8 is that Sonoma County would be exporting or hauling their
- 9 waste to Potrero Hills. They already do -- and, again, I
- 10 think some of the questions that we have is how many tons
- 11 a day are currently being transported to Potrero hills.
- 12 COMMITTEE MEMBER MARIN: Okay. So I don't know
- 13 whether our action was dependant on the Board of
- 14 Supervisors taking an action, but it doesn't. It has
- 15 nothing to do with that. It's independent. Okay. I'm
- 16 sorry. It's a very different issue. I don't know why you
- 17 put them together and confused me, Mr. Acey.
- 18 MR. ACEY: I respectfully apologize.
- 19 COMMITTEE MEMBER MARIN: So given that, this
- 20 particular site, now our staff has done all of the reviews
- 21 and there is a recommendation for adoption of this
- 22 Resolution, which will allow this facility to continue. I
- 23 didn't see, at least when this item was made public, that
- 24 there was any opposition to this item -- except for now,
- 25 this particular item. But have we seen any other? Has

- 1 there been any other opposition to this item?
- 2 DEPUTY DIRECTOR LEVENSON: No. We have not seen
- 3 anything else. And as the Chair indicated, this does
- 4 reflect to Mr. Acey's concerns the actions on this item
- 5 will have impacts on Potrero Hills' decision in
- 6 operations.
- 7 COMMITTEE MEMBER MARIN: Okay. So regarding this
- 8 item, there is one concern that I have only, and that is
- 9 the leftover, 150.
- 10 MR. SWIFT: 150 tons per day.
- 11 COMMITTEE MEMBER MARIN: How many other
- 12 facilities do we allow to have a holdover? Is it
- 13 something pretty common? Is it uncommon? Is the amount
- 14 reasonable? Just help me -- statewide. Statewide.
- 15 BRANCH MANAGER DIE BIE: Let me have a shot at
- 16 giving you sort of a generic oversight. Mark die Bie with
- 17 Permitting and Inspections.
- 18 First of all, the State Minimum Standard relative
- 19 to waste removal is a minimum of removing all the waste
- 20 within 48 hours from receipt. So when the waste comes in,
- 21 that particular load needs to be gone within 48 hours.
- 22 Some permits have less time. There are very few permits
- 23 out there, usually very small transfer stations that the
- 24 LEA has allowed longer time periods. And that's okay.
- 25 The LEA has discretion on that. So in many cases, there

- 1 will be waste remaining on the tipping floor at the end of
- 2 the operating day. That hopefully will be the first load
- 3 that's pushed the next day into the transfer station or
- 4 into the transfer rigs. Because it's a two-day period,
- 5 there is that overnight period.
- 6 I can't really right now at the table here tell
- 7 you how many, you know, keep waste over. I think it's a
- 8 common occurrence, that you will see some amount of
- 9 material staying.
- 10 Relative to the amount, it's contingent on the
- 11 capacity calculations. How much waste does that site
- 12 receive? How much can it move through the facility?
- 13 Number of transfer regs, a lot of calculations go in in
- 14 terms of how much material could or should be left on the
- 15 floor. Certainly, no matter how much is left on the
- 16 floor, the facility needs to fully comply with all the
- 17 State Minimum Standards. So that waste on the floor
- 18 cannot contribute to dust and odors and vectors and that
- 19 sort of thing. And if those were observed, then certainly
- 20 the LEA would need to step up and work with the operator
- 21 to adjust the amount that is on the floor if it's
- 22 contributing to those other issues.
- 23 COMMITTEE MEMBER MARIN: Because you've increased
- 24 that. I think it went from 120 to 150. When did you do
- 25 that?

- 1 MR. SWIFT: The 120 to 150, it was based on the
- 2 volume that can be loaded into a transfer trailer. And we
- 3 also put a limitation on the number of transfer trailers
- 4 that can leave the facility between the end of the public
- 5 hours of operations from 5:30 to 6:30. So based on the
- 6 loading of the transfer trailers -- we were being
- 7 proactive. As Mark indicated, refuse is typically left on
- 8 the floor at the end of the day. The State Minimum
- 9 Standards require removal within 48 hours. We have
- 10 24-hour removal, 150 tons at the end of the day. We're
- 11 being proactive in trying to be sensitive to our neighbors
- 12 to avoid any issues with odor or vectors or fire. Just
- 13 place a limitation on that.
- 14 COMMITTEE MEMBER MARIN: Well, I will tell you,
- 15 there's nothing I can do with this permit now. We either
- 16 deny it or we approve it. But it would be my preference
- 17 to reduce the amount that is left over. And that's for
- 18 across the state, you know. I can't vote against it right
- 19 now. You're going to get your permit. But let it be
- 20 known that my preference is to have less, not more, that
- 21 they should do everything they can. I've visited many,
- 22 many transfer stations. And at least the ones I have
- 23 visited, they don't have 150 tons of waste left over.
- 24 MR. SWIFT: Well, 150 tons on the floor at the
- 25 end of the day would translate to approximately 10 percent

49

- 1 of the floor space in this facility. So it's --
- 2 COMMITTEE MEMBER MARIN: But I've visited many of
- 3 them that are completely clean at the end of each day. So
- 4 I appreciate that. It's a desire, if you will. You know,
- 5 less at the end of the day would be far more preferable.
- 6 MR. SWIFT: And a lot of this is contingent on
- 7 the operating hours of the other disposal sites that will
- 8 receive this waste.
- 9 CHAIRPERSON MULÉ: So the County has yet to
- 10 decide where they're going to bring their waste?
- 11 MR. SWIFT: At this time, they're looking at
- 12 three or four different landfills, permitted facilities
- 13 that would be able to take Sonoma County's waste for the
- 14 next three years.
- 15 CHAIRPERSON MULÉ: But we don't have any
- 16 definitive numbers on the volumes that would be going to
- 17 these different sites, if it's all going to one site or
- 18 two sites?
- 19 MR. SWIFT: No. I'm not sure if the operator has
- 20 more specific information on that.
- 21 CHAIRPERSON MULÉ: Could you come forward? I'd
- 22 be interested in that.
- 23 And I also want to ask a question about the
- 24 transfer facility itself. I mean, I agree with Chair
- 25 Marin. My preference would be not to have any trash on

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 the floor at the end of the day. And so my question that
- 2 I will ask regarding that is, is this transfer station
- 3 partially enclosed, fully enclosed, or what? You can
- 4 answer the other questions first regarding where this
- 5 waste would be going.
- 6 MR. POINDEXTER: Be happy to. Committee Chair
- 7 and members, good morning. I'm Don Poindexter. I'm
- 8 Operations Manager for Sonoma County's Transfer Station
- 9 and Landfill Operations.
- 10 To address the tonnage on the floor as an
- 11 example, we have our Healdsburg Transfer Station which is
- 12 permitted currently at 450 tons a day, and we have a cap
- 13 of 75 tons at the end of the day. And we were just trying
- 14 to be reasonable and project ahead for Central. If it
- 15 wouldn't delay anything, if you wanted to direct that it
- 16 be 100 or something like that, at this point that would be
- 17 fine.
- 18 COMMITTEE MEMBER MARIN: I don't know that we can
- 19 do that. But let me tell you, this Board will look very,
- 20 very favorably upon when you come in and say at the end of
- 21 the year, you know, our end of the day traditionally was
- 22 100 or 75. That would be wonderful.
- 23 MR. POINDEXTER: That is our goal, too. At the
- 24 current time, we've been operating with zero left at the
- 25 end of the day. But it's a public tipping building, not a

- 1 transfer station.
- 2 So this whole thing is a three-year permit to try
- 3 to sort out all the changes that have to happen, including
- 4 where the waste is going to go, how our building, which
- 5 was designed for one purpose, will serve as a transfer
- 6 station, and to determine what the responses will be at
- 7 the various landfills.
- 8 Right now, we're transferring out to Potrero
- 9 about 280 tons per day average, which is about all of the
- 10 tonnage out of Sonoma Transfer Station and a portion of
- 11 what comes out of Healdsburg.
- Our objective is in September to take all waste
- 13 out of the county. This month, in August, our Board of
- 14 Supervisors is finalizing contracts with Redwood Landfill,
- 15 with West Contra Costa County, with Potrero. We have
- 16 backup contracts going into place and written letters of
- 17 commitment from places like Keller Canyon and Yolo County.
- 18 So we're trying to cover all the bases. We know
- 19 it's going to have to be to two or more landfills, because
- 20 we don't want to crowd any one landfill with all our
- 21 waste, which has been historically averaging between 1,000
- 22 and 1200 tons a day.
- 23 Right now there is an agreement on September 1
- 24 for a portion of our direct hall that will go to Redwood
- 25 Landfill in Nevada. The other contracts aren't finalized

- 1 yet, so I can't really speak for the Board. But we're
- 2 well underway to sorting all that out. So we'll have
- 3 something in place within about two weeks.
- 4 CHAIRPERSON MULÉ: The other question I had was
- 5 regarding the proposed transfer station. Is that fully
- 6 enclosed, partially enclosed?
- 7 MR. POINDEXTER: It's enclosed on three sides
- 8 back to the land, so we have had very little vector or
- 9 litter problems from that building.
- 10 CHAIRPERSON MULÉ: How about odor?
- MR. POINDEXTER: Odor, no. We've had no
- 12 complaints from the building on that site. We have had
- 13 complaints from -- we have a compost operation on site in
- 14 another area. Occasionally, we'll kick up a complaint,
- 15 but that's not the tipping building or the landfill
- 16 operation.
- 17 COMMITTEE MEMBER MARIN: I would just like to
- 18 say, you know, I don't know whether it was the immediate
- 19 previous item or the one before that where they're asking
- 20 for fewer hours of operation, not more. And traditionally
- 21 all of these permits require more, more hours, more
- 22 tonnage. So we like to see less, not more.
- 23 And you have a very difficult job, you know,
- 24 trying to manage all of these facilities and trying to be
- 25 fair in sharing the pain. I know you will do a very good

- 1 job about that.
- 2 But when you can, if you can, I really would
- 3 appreciate it if you reduce the amount of whatever is left
- 4 over. I think that will go a long way, at least in the
- 5 Chair, and I'm sure Mr. Washington agrees, less is better
- 6 than more.
- 7 MR. POINDEXTER: I can commit to that.
- 8 COMMITTEE MEMBER MARIN: Thank you so very much
- 9 for coming.
- 10 CHAIRPERSON MULÉ: Go ahead.
- 11 COMMITTEE MEMBER WASHINGTON: Just so I'm clear.
- 12 The five landfills you mentioned, Redwood, Potrero Hills,
- 13 Keller Canyon, West Contra Costa Landfill, and Yolo County
- 14 Landfill, when would you know that all five of these are a
- 15 part of this plan? Is there any specific timing that you
- 16 guys are set up to make sure that all these would share in
- 17 your waste going to these different landfills?
- 18 MR. POINDEXTER: That's part of some negotiations
- 19 going on with my management right now with the various
- 20 landfills. Some, like Yolo County, have said we'll take
- 21 it all, but it's a matter of our looking at the best
- 22 combination for cost and feasibility, too. Because we
- 23 have one offer at seven dollars a ton if we can get it to
- 24 Nevada. That's very cheap. But it costs
- 25 100-something-dollars a ton to get it there. We have to

- 1 look at the balance. Some of those are closer, if their
- 2 price is reasonable, would certainly be our first choice.
- 3 But some of them have indicated the capacity is not a
- 4 problem with them. It's just the distance. So our Board
- 5 of Supervisors are working through the best possible
- 6 combination to where it's practical and feasible and
- 7 economically reasonable.
- 8 COMMITTEE MEMBER WASHINGTON: So the best offer
- 9 you had so far is the one dealing with Potrero?
- 10 MR. POINDEXTER: We've had an ongoing contract
- 11 for the last year-and-a-half or so when we started with
- 12 Potrero that they would take a certain amount of waste so
- 13 that it would give us enough time to close down our site
- 14 in a controlled manner. The new contracts coming up are
- 15 totally different and look ahead for five to ten years --
- 16 three to five years. Up to about five years, I believe.
- 17 What we're doing right now in looking at our
- 18 long-range plan is we had a consultant working on our
- 19 long-range plan for over a year now. They're almost done
- 20 with it. We had a last-minute addition with the request
- 21 that the Board of Supervisors gave the consultant that
- 22 they consider rail haul as a future option. So what we're
- 23 doing right now is trying to get a three-year term where
- 24 we can sort it out, go back to our Waste Management people
- 25 and long-term planning, come up with a revised long-term

- 1 plan that would serve the community and the Waste Board
- 2 and everybody, too.
- 3 COMMITTEE MEMBER WASHINGTON: Great.
- 4 Howard and Mark de Bie, is there any negative
- 5 impacts that this will have on those other five? Or I
- 6 guess through their negotiations they would know they can
- 7 only take in so much of these folks' waste so it won't
- 8 have an impact on their permitted facility.
- 9 DEPUTY DIRECTOR LEVENSON: That's correct. I
- 10 presume in their negotiations they know what their tons
- 11 per day are and what their vehicle counts are, and they're
- 12 going to have to hold to those conditions on any given
- 13 permit.
- 14 CHAIRPERSON MULÉ: One more quick question here.
- 15 I understand this is a three-year temporary permit
- 16 revision that we're looking at. When would we revisit
- 17 this? Would it be in one year, two years, or
- 18 year-and-a-half to see if you need additional time?
- 19 My understanding, the premise for this is because
- 20 you have a liner that's failed. It's a very serious
- 21 matter. And so, you know, what is -- I know you don't
- 22 have a crystal ball. But, you know, do you think that you
- 23 can have that liner fixed in the three years?
- 24 MR. POINDEXTER: I think we've greatly improved
- 25 the situation. I brought just a little graphical that

56

- 1 shows you total VOCs over the last year-and-a-half are
- 2 almost down to nothing now, less than five parts per
- 3 billion of all the contaminants combined. We've made a
- 4 lot of repairs all around the parameter. There's nothing
- 5 left to deal with except the few VOCs that are there are
- 6 some landfill gas components. And probably this week we
- 7 will finish sealing the cap of the east canyon and move
- 8 our operation up to the old landfill and make some last
- 9 changes to the parameter of the landfill that has had this
- 10 problem.
- 11 Certainly, it was a crisis. It's very serious.
- 12 And we all look at it seriously. We worked very hard for
- 13 the last couple years to fix it, and I think the data
- 14 shows we've been greatly successful. And I think in the
- 15 near future if this trend continues, that we will be able
- 16 to come back and report that we're in really good shape.
- 17 In the meanwhile, we will only have another month of
- 18 operation on the old landfill up on top. And all we're
- 19 doing is crowning the top for drainage, then we'll cap it,
- 20 and we're done.
- 21 CHAIRPERSON MULÉ: Thank you.
- Howard.
- DEPUTY DIRECTOR LEVENSON: Thank you, Madam
- 24 Chair.
- I just want to direct your attention to the last

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 two permit conditions on page 9, II and JJ. I'm sure
- 2 Mr. Swift can speak more to these. He's the LEA who put
- 3 these in here. But there would be an application for a
- 4 three-year permit review required -- actually less than
- 5 three years from now. And then any change from the
- 6 temporary to the permanent status is going to require the
- 7 permit review and a revised solid waste facilities permit
- 8 and all the associated environmental work.
- 9 CHAIRPERSON MULÉ: Good.
- 10 COMMITTEE MEMBER WASHINGTON: Madam Chair, my
- 11 final comments.
- 12 I would just hope as a responsible operator,
- 13 which I'm sure you guys are, that you will give
- 14 considerations to the citizens which you're in
- 15 negotiations for the other areas that you're out hauling
- 16 your waste to and that some consideration be given when
- 17 these folks raise concerns to you about their concerns. I
- 18 know you have to do what you have to do. But if there is
- 19 some consideration that you guys can offer those folks, it
- 20 would be great to do so.
- 21 And, likewise, I'd like to ask the LEA from the
- 22 County behind you here, again, can you provide the
- 23 Citizens Against the Dump Expansion with the numbers?
- 24 They made a request how much tonnage per day is the County
- 25 currently transferring. Can we get these numbers for

- 1 those folks? It's public information. If you can get
- 2 with him, he'll give that information for you.
- 3 MR. SWIFT: Certainly.
- 4 CHAIRPERSON MULÉ: Thank you.
- 5 Do I have a motion?
- 6 COMMITTEE MEMBER MARIN: What? You want to do
- 7 it? You want to have the honor?
- 8 Move approval of Resolution 2005-225.
- 9 COMMITTEE MEMBER WASHINGTON: Second.
- 10 CHAIRPERSON MULÉ: It's 224 revised.
- 11 We have a motion by Chair Marin, seconded by
- 12 Board Member Washington. If you could substitute the
- 13 previous roll, and we can put this one on consent as well.
- 14 So this will go on our consent agenda. Very good.
- 15 The next item is Item G, Board Agenda Item 35.
- 16 DEPUTY DIRECTOR LEVENSON: The last two items are
- 17 both from Alameda County. Item 35 is Consideration of a
- 18 Revised Solid Waste Facilities Permit for the Altamont
- 19 Landfill and Resource Recovery Facility in Alameda County.
- 20 And Reinhard Hohlwein will be presenting that item.
- 21 MR. HOHLWEIN: Good morning, Madam Chair and
- 22 Board members.
- 23 This item regards the issuance of a revised solid
- 24 waste facilities permit for the Altamont Landfill and
- 25 Resource Recovery Facility which is located in the

- 1 Altamont Hills of the eastern portion of Alameda County.
- 2 This revision is intended to enlarge the disposal
- 3 footprint of the landfill from 242 acres to a total 472
- 4 acres. The total permitted boundary of the facility is
- 5 also going to be enlarged on the permit as noted in the
- 6 item expanded from a total of 1,528 acres to 2,170 acres.
- 7 The solid waste facilities permit has not been revised
- 8 since 1994.
- 9 I would like to note a couple of corrections to
- 10 the item. First on page 2, the surrounding setting of the
- 11 landfill is entirely within the Unincorporated area of
- 12 Alameda County and not partially in the city of Livermore
- 13 as stated.
- 14 And also on page 4, it should be noted that the
- 15 nearest residence is approximately one mile from the
- 16 western edge of the current disposal footprint, not six
- 17 miles.
- 18 Also on page 2, Option 3 under options for the
- 19 Board is not available on this item because of the
- 20 Statement of Overriding Considerations and will be
- 21 removed. A corrected item will be posted on the Board's
- 22 website this week.
- The proposed permit as submitted will not
- 24 increase the permitted tonnage of 11,500 tons per day, nor
- 25 would it change or increase the daily traffic vehicle

- 1 count. The actual daily tonnage of the facility is
- 2 generally between 5,000 and 6,000 tons a day. The
- 3 operator will continue to accept, process, and dispose of
- 4 waste 24 hours a day, seven days a week. The LEA has
- 5 found the facility consistently in compliance with State
- 6 minimum standards. Board staff have also found the
- 7 facility, while unusually dynamic in its operation, is
- 8 also in compliance.
- 9 The County of Alameda Planning Department acting
- 10 as lead agency has concluded that the project will result
- 11 in unavoidable impacts to air quality in the region. They
- 12 concluded this unavoidable impact is acceptable due to
- 13 overriding considerations regarding the impact identified
- 14 in the revised agenda item. There's also an impact of
- 15 visual quality is that unavoidable because of the
- 16 expansion of the site.
- 17 The Statement of Overriding Considerations is
- 18 included in the agenda item as Attachment 4. Board staff
- 19 recommend that the environmental document, the lead
- 20 agency's findings, the Statement of Overriding
- 21 Considerations, are adequate for the Board's evaluation of
- 22 the project for these project activities which are within
- 23 the Board's jurisdiction and authority.
- 24 Staff with the Office of Local Assistance have
- 25 indicated in their August 1st memo this year to P&I staff

- 1 they recommend the Board find the permit be found in
- 2 conformance with the countywide siting element. OLA staff
- 3 is available to provide additional details on this
- 4 recommendation if needed.
- 5 We have made all the required findings, and
- 6 therefore, staff recommends the Board adopt as its own the
- 7 Statement of Overriding Considerations which were
- 8 previously adopted by the lead agency and concur in the
- 9 issuance of the revised proposed permit as submitted by
- 10 the LEA. And should the Committee have any questions, we
- 11 would be happy to answer those. Karen Moroz of the LEA is
- 12 here today, and Melissa St. John is also available from
- 13 the operator.
- 14 CHAIRPERSON MULÉ: Thank you very much.
- 15 Are there any questions? No questions.
- Do you have anything to add, the LEA or operator?
- 17 COMMITTEE MEMBER WASHINGTON: Madam Chair --
- 18 CHAIRPERSON MULÉ: Thank you for being here
- 19 today.
- 20 COMMITTEE MEMBER WASHINGTON: I'd like to move
- 21 adoption of Resolution 2005-225 Revised.
- 22 COMMITTEE MEMBER MARIN: Second. I seconded that
- 23 a little while ago.
- 24 CHAIRPERSON MULÉ: We have a motion by Board
- 25 Member Washington, seconded by Chair Marin. We can

62

- 1 substitute the previous roll and put this on consent
- 2 agenda as well.
- 3 Our final item is Item G and Board Agenda Item
- 4 36.
- 5 Howard.
- 6 DEPUTY DIRECTOR LEVENSON: Before we get to this
- 7 item, I do want to acknowledge Diane Wilson from Kern
- 8 County. She's been on the LEA staff and has worked with
- 9 us diligently on getting Kern County permits in shape.
- 10 But she is being promoted to head the Food Program, I
- 11 believe. I want to congratulate you and thank you for
- 12 coming up here many times.
- 13 CHAIRPERSON MULÉ: We do appreciate all of your
- 14 hard work and effort. I know that Kern County -- we all
- 15 are aware that Kern County has had their share of
- 16 challenges. And we appreciate all your efforts in turning
- 17 it around. Thank you.
- 18 MS. WILSON: I was going to make a statement at
- 19 the end of the item, if I could go ahead right now.
- 20 CHAIRPERSON MULÉ: We'll have you come up and put
- 21 it on the record then.
- 22 MS. WILSON: Well, I thank you for those nice
- 23 comments.
- I wanted to make a statement that it's been -- I
- 25 have been working in the LEA for almost 20 years. I think

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

- 1 there's still a few people that have been here longer than
- 2 I have. But I have noticed a lot of change in the staff
- 3 and the programs themselves. I was trying to transition
- 4 here. And one of the things I know that I joke about is
- 5 that Title 14 used to be a quarter-inch thick, and now we
- 6 have two Titles and they're this thick.
- 7 But on the whole, this agency has allowed much
- 8 more training than any other agency I've seen. I like the
- 9 positive changes with the conference, the LEA conference,
- 10 the LEA roundtables, the health and safety training. I
- 11 think I've worked with almost quite a few of the people at
- 12 least on staff, and they seem to run away after they've
- 13 been an LEA liaison for Kern County. I don't know if
- 14 we're that rough.
- 15 But I do want to appreciate or thank them for
- 16 their energy and their hard work in helping us in any
- 17 questions that we've had, and they are a very hard working
- 18 staff. And I just want to appreciate them for that. I
- 19 will miss them. I will not miss the drive. And I will
- 20 still deal with solid waste, it's just on the other end.
- 21 So thank you.
- 22 CHAIRPERSON MULÉ: Thank you.
- Okay. With that, Howard.
- 24 DEPUTY DIRECTOR LEVENSON: Thank you, Diane.
- 25 Those are very kind words.

- 1 Now onto our last permit item, Consideration of a
- 2 New Solid Waste Facilities Permit for the Fremont
- 3 Recycling and Transfer Station in Alameda County. And
- 4 again Reinhard will be making this presentation.
- 5 MR. HOHLWEIN: Thank you, Howard.
- 6 This item regards the issuance of a new solid
- 7 waste facilities permit for a proposed large volume
- 8 transfer and materials transfer facility and transfer
- 9 recovery facility to be located in the industrial portion
- 10 of the city of Fremont in southern Alameda County. This
- 11 facility will eventually replace the Tri-Cities Landfill
- 12 also located in Fremont, which will be closing in a few
- 13 years. All residual waste will be transferred to the
- 14 Altamont Landfill.
- The proposed permit as submitted will allow
- 16 permitted tonnage of 2400 tons per day; allow daily
- 17 traffic count of up to 1,398 vehicles per day; and permit
- 18 the facility to process and transfer waste 24 hours a day,
- 19 7 days a week.
- 20 Pending issuance of the permit by the LEA, the
- 21 construction of the facility will finish in the first
- 22 quarter of 2006, and the design and operation of facility
- 23 as proposed will be compliant with State Minimum
- 24 Standards. Of course, we'll go out there at some point
- 25 once they get going. The Board's Office of Local

- 1 Assistance has determined this site is in conformance with
- 2 the County's NDFE.
- 3 The City of Fremont, acting as lead agency, has
- 4 concluded the project will result in unavoidable impacts
- 5 relating to air quality. They concluded the impact is
- 6 acceptable due to overriding considerations 1 through 4 on
- 7 page 5 of the revised agenda item. The Statement of
- 8 Overriding Consideration is included in the agenda item as
- 9 Attachment 4.
- 10 Board staff recommend that the environmental
- 11 document, the lead agency findings, and the Statement of
- 12 Overriding Considerations are adequate for the Board's
- 13 evaluation of the project and for those project activities
- 14 which are within the Board's expertise and/or powers.
- 15 Therefore, staff recommends the Board adopt Option 1,
- 16 adopt as its own the Statement of Overriding
- 17 Considerations adopted by the lead agency, and concur in
- 18 the issuance of the new proposed permit as submitted by
- 19 the LEA.
- 20 Should the Committee have any questions, Roel
- 21 Meregillano from the LEA is here, and Sean Edgar is also
- 22 here to represent the operator.
- 23 CHAIRPERSON MULÉ: Any questions? No.
- With that, do we have a motion?
- 25 COMMITTEE MEMBER WASHINGTON: I'd like to move

- 1 adoption of Resolution 2005-226.
- 2 COMMITTEE MEMBER MARIN: I second that.
- 3 You know, sometimes people come all the way from
- 4 all of these far away places. And sometimes, you know,
- 5 the questions are answered there.
- 6 CHAIRPERSON MULÉ: Yeah. And this was actually
- 7 presented to us -- no. It was going to be presented to us
- 8 last month. So we all had an opportunity to review it
- 9 last month. I think that's why we don't have any
- 10 questions this month because --
- 11 COMMITTEE MEMBER MARIN: Maybe we should ask them
- 12 questions.
- I second that.
- 14 CHAIRPERSON MULÉ: Okay. It was moved by Board
- 15 Member Washington and seconded by Chair Marin. And with
- 16 that, we can substitute the previous roll and put this on
- 17 consent as well.
- 18 COMMITTEE MEMBER WASHINGTON: Sometimes I think
- 19 they don't mind not having questions.
- 20 CHAIRPERSON MULÉ: They relish the fact they're
- 21 not being called upon.
- 22 With that, are there any comments from the
- 23 public? Does anyone from the public wish to speak?
- 24 And I would just like to announce that we will be
- 25 going into closed session following this meeting -- not

immediately following, but following this meeting. And, Marie, do you have something to share with us? It's regarding --CHIEF COUNSEL CARTER: Identifying the closed session is Government Code 11126(e). CHAIRPERSON MULÉ: Thank you very much. And with that, this meeting is adjourned. Thank you very much. (Thereupon the California Integrated Waste Management Board, Board of Administration Permitting and Enforcement Committee recessed at 11:31 a.m.) (Thereupon the California Integrated Waste Management Board, Board of Administration Permitting and Enforcement Committee adjourned at 12:05 p.m.) 

68 1 CERTIFICATE OF REPORTER I, TIFFANY C. KRAFT, a Certified Shorthand 2 Reporter of the State of California, and Registered 3 4 Professional Reporter, do hereby certify: 5 That I am a disinterested person herein; that the 6 foregoing hearing was reported in shorthand by me, 7 Tiffany C. Kraft, a Certified Shorthand Reporter of the 8 State of California, and thereafter transcribed into typewriting. 9 10 I further certify that I am not of counsel or 11 attorney for any of the parties to said hearing nor in any way interested in the outcome of said hearing. 12 IN WITNESS WHEREOF, I have hereunto set my hand 13 14 this 23rd day of August, 2005. 15 16 17 18 19 20 21 22 23 TIFFANY C. KRAFT, CSR, RPR 24 Certified Shorthand Reporter License No. 12277 25